

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 4527-08
Bill No.: Perfected HCS for HB 1966
Subject: Elections; County Government; County Officials
Type: Original
Date: April 14, 2010

Bill Summary: Allows voters to cast advance ballots.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
General Revenue	\$0 or Unknown to (Unknown greater than \$7,047,175)	\$0 or Unknown to (Unknown greater than \$6,612,699)	\$0 or Unknown to (Unknown greater than \$8,432,091)
Total Estimated Net Effect on General Revenue Fund	\$0 or Unknown to (Unknown greater than \$7,047,175)	\$0 or Unknown to (Unknown greater than \$6,612,699)	\$0 or Unknown to (Unknown greater than \$8,432,091)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
Children's Trust Fund	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
Endowed Cemetery Care Audit Fund	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
MO Public Health Services Fund	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
Total Estimated Net Effect on <u>Other</u> State Funds	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown

Numbers within parentheses: () indicate costs or losses. This fiscal note contains 18 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
Federal Funds	\$0	\$0	\$0
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
Department of Revenue	0 or 5 FTE	0 or 5 FTE	0 or 5 FTE
Total Estimated Net Effect on FTE	0 or 5 FTE	0 or 5 FTE	0 or 5 FTE

☐ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

☒ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
Local Government	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown

FISCAL ANALYSIS

ASSUMPTION

Section 115.276 Advance Voting

In response to the previous version of this bill, officials at the **Office of the Secretary of State (SOS)** assume this bill requires local election authorities to establish advance voting centers. Based on state senatorial districts, the bill would require 17 voting centers for advance voting. The fiscal note assumes that each advance voting centers would be staffed by four election judges paid \$9 per hour for the 36 hours that they will be open for advance voting - a total of \$22,032 per election. Election authorities could also incur ongoing costs for maintenance of the voting centers, including rent, utilities, and broadband internet service, in the approximate amount of \$500 per voting center for one month or a total of \$8,500 per election.

Local election authorities would incur one-time costs for the purchase of equipment necessary for advance voting at the voting centers, including accessible voting machines for disabled voters, laptop computers and printers:

- 1 accessible voting machine per satellite site= \$5,000
- 2 Laptop computers per satellite site = \$1,600
- 1 printer per satellite site = \$7,500
- \$14,100 per voting center multiplied by 17 voting centers = \$239,700 initial start up costs.

In response to previous versions of this bill, officials at the **Platte County Board of Election Commission** assume the following costs based on using the November 2, 2010 General Election as an example:

Election Judges- 40 hrs x 6 people x \$8/hr	\$1,930
FICA	\$ 147
Envelopes for voted ballots	\$ 250
Staff Overtime	\$2,500
FICA	\$ 191
Additional Absentee Teams to process the advance ballots	
3 x 6 people x \$100/each	\$1,800

Total for 2011 - \$ 6,808

Total for 2012 - \$ 6,808

Total for 2013 - \$6,808

Officials at the **Kansas City Board of Election Commission** assume the impact on operations to be \$30,000 to \$40,000 for the advance voting. The Commission sees no fiscal impact due to

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ASSUMPTION (continued)

photo identification.

The legislation specifically states that if no money is appropriated for advance voting that advance voting shall not be done. Therefore, **Oversight** has shown in the fiscal note the cost of advance voting as \$0 or cost.

Section 115.427 Personal Id requirements to vote

In response to the previous version of this bill, officials at the **Office of the Secretary of State** assume this bill requires SOS to provide notice of the personal ID requirements required to vote. The assumptions necessary for this include:

The advance notice provided by the SOS must include at a minimum the "use of advertisements and public service announcements in print, broadcast television, radio, and cable television media."

Production of radio and TV public service announcements-	\$ 2,000
Print ad to run twice before an election-	\$174,204
Cable television ad to run twice everyday for eight weeks-	\$289,800
TV and Radio ad to run through broadcast media-	<u>\$500,000</u>
Total-	\$966,004

Upon the bill becoming effective, SOS will send a mailer to 4.125 million registered voters to notify them of the new identification requirements at a cost of \$2,037,750. After that, a similar mailer will be sent for the 2012 General and Presidential Primary Election. After that, the SOS's office will send mailings to newly registered voters prior to each election. Based on the 244,670 newly registered voters in 2008, this mailer could cost \$120,866.

Mailing to all registered voters:

4,125,000 registered voters x \$0.414 postage= \$1,707,750

4,125,000 registered voters x \$.08 printing and processing=\$330,000

Mailing to newly registered voters prior to each election:

244,670 new registered voters x \$0.414 postage= \$101,293

244,670 new registered voters x \$.08 printing and processing= \$19,573

The bill imposes new requirements on local election authorities in notifications, additional provisional ballots, trainings, affidavits and processes with regard to notifying and processing voters. These new state mandates must be funded as additional responsibilities under Article X,

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ASSUMPTION (continued)

section 21 of the Missouri Constitution.

The bill is not limited to statewide elections but will affect every election. The cost per fiscal year will vary based on the number of elections held. There are additional days available for public elections, one in February and one in June, which are held only as needed.

FY 2011-2012 February, April and June elections

FY 2012- 2012 Presidential Primary election, 2012, April and June elections

FY 2013- 2012 August Primary and 2012 General election, 2013 February, April and June elections

Officials at the **Department of Health and Senior Services** assume section 115.427 requires voters to establish their qualifications as a US citizen lawfully residing in this state by providing a form of photographic personal identification to election officials. If an individual does not possess a valid form of personal photo identification, it may require them to obtain a copy of his/her certified birth certificate to acquire a driver's or non-driver's license. For individuals whose birth has not been recorded, it may cause them to apply for a delayed birth certificate. It is unknown and difficult to estimate the number that might be required to apply to the Bureau of Vital Records for these records.

The bill also requires the state to provide at least one form of identification required to vote at no cost to any qualified citizen who does not already possess such identification and desires to do so to vote. This bill does not appear to exempt the Department of Health and Senior Services from collecting the necessary fees for copies of certified birth certificates as set forth in Section 193.265.1 RSMo. This bill would result in an unknown increase in revenue to General Revenue, the Children's Trust Fund, the Endowed Cemetery Care Audit Fund, and the Missouri Public Health Service Fund. The bill would also result in an unknown impact to the Bureau of Vital Records to issue the increased demand for birth certificate records.

Officials at the **Department of Revenue (DOR)** assume for the purposes of this fiscal note the DOR assumes all costs will be appropriated from the general revenue fund. DOR assumes the administrative impact of this proposal is as follows:

The Department assumes only the nondriver license transaction fee is proposed to be waived and that the applicant will be required to pay the processing fee to the contract license office. The actual cost of the nondriver ID (\$6.00) will be paid for by the state of Missouri which will need to be appropriated. If this assumption is incorrect the fiscal impact would significantly increase.

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ASSUMPTION (continued)

To determine an estimated number of potential applicants who may be eligible for a nondriver (photo identification) at no cost, the Department compared the voter records on file with the Secretary of State to the current document holders on record with the DOR. This compare was completed in March 2009. Updated statistics were not available.

253,496	Estimated number of individuals registered to vote who do not have photo identification on file with the Department of Revenue as of March 2009.
<u>125,795</u>	Estimated number of individuals with an expired photo identification document on file with the Department of Revenue, who may need to obtain an updated nondriver license for voting purposes
379,291	Total estimated number of those who may be eligible for a nondriver license (photo identification) document at no cost.
x <u>50%</u>	Estimated number of individuals who would apply for a nondriver license for voting purposes (based on average voter turnout for Missouri (derived from 2006 information).
189,645	Potential nondriver license applicants in the first year of implementation (FY2011)
189,646	Remaining number of registered voters who may be eligible for a photo identification document after first year of implementation. Based on 2009 counts.
÷ <u>2</u>	
94,823	Estimated number of registered voters who may apply during subsequent fiscal years (FY2012 and FY2013).

In addition, because the language allows a person to apply for a nondriver license at no cost by signing an affidavit indicating they do not have a valid photographic identification document, applicants who have held a document previously and have lost it, allowed it to expire, or other reasons, may now obtain a nondriver license at no cost.

230,401	Total new, renewal and duplicate nondriver licenses issued in FY 2009
x <u>25%</u>	Estimated number of applicants with prior document on file that would utilize the affidavit for a new, renewal or duplicate nondriver license, indicating they do not have any other acceptable form of photographic identification for voting purposes, making them eligible for a nondriver license at no cost to the applicant.
57,600	Estimated annual nondriver license applicants with prior document on file.

ASSUMPTION (continued)

Licensing Materials Cost

FY 2011

189,645	Potential nondriver license applicants first year of implementation FY2011
<u>57,600</u>	Estimated annual nondriver license applicants (previous document)
247,245	Total
x \$1.86	Per document vendor cost for licensing material
\$459,875	Total estimated vendor cost FY 2011 for licensing material

FY 2012 and FY 2013

94,823	Estimated number of current registered voters who may apply during subsequent fiscal years FY 2012 and FY 2013
<u>57,600</u>	Estimated annual nondriver license applicants (previous document)
152,423	Total
x \$1.86*	
\$283,507	Total estimated vendor cost FY 2012 and FY2013 for licensing material

* NOTE: FY11, FY12 and FY13 per document price may increase due to expiration of the current contract. The Department is in the process of awarding a new license vendor contract.

Forms – DLB assumes the form will be completed at the time of issuance and printed on regular copy paper through the driver license system only.

FY 2011

247,245	Estimated Number of Applicants required to complete the affidavit
x \$.005	Cost per affidavit document (\$25 per paper case /5000 sheets per case)
\$1,236	Total Cost per affidavit 1st year

FY 2012 and FY 2013

152,423	Estimated Number of applicants required to complete affidavit
x \$.005	Cost per document
\$762	Estimated cost per affidavit form subsequent years

Officials at the **DOR** assume that while the Secretary of State is responsible for notifying individuals of the requirement to obtain photo identification for voting purposes, it is assumed that the majority of inquires would be directed to the DOR as the document issuing agency.

Estimating a 50% potential applicant inquiry, the department assumes that approximately 123,622 (28,800 +94,822) (28,800 is 50% of 57,600 estimated annual nondriver license

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ASSUMPTION (continued)

applicants with prior documents on file) inquiries through the central office will be received during the first implementation year and approximately 76,200 (28,800 + 47,400) calls in subsequent years. To provide the best call-in customer service the department will need to add 5 FTE to handle the additional telephone inquiries. Additional the Department would need equipment and expenses costs for the five FTE.

Officials at the **DOR** assume the Driver License Bureau (DLB) will require the following:

- Drafting of updates to website information related to nondriver licenses for voting purposes.
- Updating office procedures.
- Develop format for nondriver for voting purposes affidavit.
- Development of Missouri Electronic Driver License system change requirements documents to define changes to issue a no fee Nondrivers license for voting purposes and the required affidavit. This will require overtime from existing staff in order to perform the testing. See below.

FY 2011

Update Web Page - Administrative Analyst III	10 hrs @ \$22.00 = \$220
Develop Affidavit – Management Analysis Spec I	40 hrs @ \$20.00 = \$800
Develop Procedures – Management Analysis Spec I	40 hrs @ \$20.00 = \$800
	Total = \$1,820

Requirements and procedures development and end user testing by DLB:

Administrative Analyst –	160 hrs @ \$24 (1 1/2) per hr =	\$3,840
Management Analyst Specialist II –	240 hrs @ \$23 per hr =	\$5,520
Revenue Band Manager -	40 hrs @ \$30 per hr =	\$1,200
	Total =	\$10,560

Oversight assumes DOR is provided with core funding to handle a certain amount of activity each year. **Oversight** assumes DOR could absorb the costs related to this proposal. If multiple bills pass which require additional staffing and duties at substantial costs, DOR could request funding through the appropriation process.

Officials at the **OA- Information Technology** assume this legislation will require programming changes to the Missouri Electronic Driver License (MEDL also referred to as Over the Counter-OTC) software and supporting applications to develop a no cost nondriver for voting transaction and related affidavit. The department's response to a proposal similar to or identical

ASSUMPTION (continued)

to this one in a previous session indicated the department planned to absorb the administrative costs to implement the proposal. Due to budget constraints, reduction of staff and the limitations within the department's driver license systems, changes cannot be made without significant impact to the department's resources and budget. Therefore, the IT portion of the fiscal impact is estimated with a level of effort valued at \$21,252.

The value of the level of effort is calculated by taking an Over The Counter contractor @ \$100/hour for 168 hours and 168 FTE hours.

ASSUMPTION

Modify OTC routines - \$16,800

Modify Central Driver Information System files and reports - \$4,452

Officials at the **DOR** assume the revenue impact of this bill is that the language indicates the total cost associated with nondriver photo identification under this proposed change shall be borne by the state of Missouri. The department assumes this includes the nondriver license (NDL) cost under Section 302.181.

FY 2011

247,245	Total Estimated NDL applicants FY 2011
x <u>\$6</u>	Nondriver License Fee
\$1,483,470	Total estimated potential loss of revenue in FY 2011

FY 2012 and 2013

152,423	Total estimated NDL applicants FY 2012 and 2013
x <u>\$6</u>	Nondriver License Fee
\$914,538	Total estimated potential loss of revenue in FY 2012 and 2013

Bill as a Whole

Officials at the **Office of the Attorney General** assume that any potential costs arising from this proposal can be absorbed with existing resources.

Officials at the **Office of the State Public Defender, Office of the State Courts Administrator, Office of the State Auditor** and the **Budget and Planning** assume that there is no fiscal impact from this proposal.

Officials from the **Office of the Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain

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ASSUMPTION (continued)

amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

Oversight assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

No other Board of Election Commission or Local Election Authority responded to **Oversight's** request for fiscal impact.

Oversight assumes this proposal requires a vote of the people to become effective. Oversight assumes that election will be held in November 2010 at the next regularly scheduled election.

The nondriver's license fee is split between the State Highway Fund, Cities and Counties. **Oversight** assumes that since the proposal requires the State to pay the legally required fees for a person to get a nondriver's license photo identification then general revenue will make the fee payments to the Highway Fund, Cities and Counties. Oversight is showing the cost of the nondriver's license fee as a cost to general revenue.

Oversight assumes if this proposal should be approved by the voters of Missouri, certain state departments would realize fiscal impact. Therefore Oversight has shown the impact as "zero or Unknown.

Oversight assumes the resolution states that "the state shall provide at least one form of the identification required to vote at no cost to any otherwise qualified citizen who does not already possess such identification and who desires the identification in order to vote."

Oversight assumes no cost to local governments from this proposal. The legislation specifically states that if no money is appropriated for the funding of the photo id requirement to vote that it shall not be enforced.

Amendment 1 and 2

Officials at the **Platte County Board of Election Commission** assume no impact.

No other Board of Election Commission, Local Election Authorities or the Office of the Secretary of State responded to **Oversight's** request for impact.

Amendment 3 Sections 115.156, 115.278, 115.279, 115.281, 115.287, 115.291, 115.292

Military Voting

In response to similar legislation filed this year, HB 2260, the following responded:

Officials at the **Office of the Secretary of State (SOS)** assume this bill requires ballots for absent uniformed services voters and overseas voters to comply with federal provisions. It requires the SOS to designate a means of electronic communication for uniformed service and overseas voters to request, receive, and send voter registration applications, absentee ballot applications, and ballots. The SOS shall also develop a free access system for uniformed service and overseas voters to determine if their ballot has been received by the appropriate election authority.

SOS assume training for the local election authorities would be \$7,100.

7 trainings x \$1,000 (travel, lodging and meeting room)

\$100 Phone line

\$7,100 Total

Officials at the **Kansas City Board of Election Commission** assume it would be greater than \$1,000 for postage and printing yearly.

In response to similar legislation filed this year, SB 845, officials at the **Boone County** assume if the SOS authorizes email or fax as a method of electronic transmission, then no cost to the County. Email will save approximately \$2,300 in postage and handling costs. If SOS mandates some other form of electronic transmission other than email or fax, then costs might increase depending on design of system.

In response to a similar legislation filed this year, SB 845, officials at the **Platte County Board of Election Commission** assume that there is no fiscal impact from this proposal.

Officials from the **Office of the Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for

ASSUMPTION (continued)

this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

Oversight assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

No other Board of Election Commissions or Local Election Authority responded to **Oversight's** request for fiscal impact.

Oversight assumes that since this legislation is a federal mandate, federal funds will be received under the M.O.V.E. Act to cover costs associated with this proposal.

<u>FISCAL IMPACT - State Government</u>	FY 2011 (10 Mo.)	FY 2012	FY 2013
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GENERAL REVENUE

Transfer Out - Secretary of State

cost of election reimbursed by state to
 the local election authorities for
 advance voting

\$0	\$0 or (Unknown greater than \$270,232)	\$0 or (Unknown greater than \$30,532)
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Cost - Secretary of State

advertisements to promote ID
 requirements (\$966,004 per election)

(\$2,898,012)	(\$2,898,012)	(\$4,830,000)
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Cost - Secretary of State

mailer to all registered voters

(\$2,037,750)	(\$2,037,750)	(\$2,037,750)
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Cost - Secretary of State

mailer to new registered voters

\$0	\$0	(\$120,866)
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<u>Cost</u> - Dept. of Revenue			
computer programming changes	\$0 or (\$21,252)	\$0	\$0
<u>Cost</u> - Dept. of Revenue			
licensing materials	\$0 or (\$459,875)	\$0 or (\$283,507)	\$0 or (\$283,507)
<u>Cost</u> - Dept. of Revenue			
affidavit costs	\$0 or (\$1,236)	\$0 or (\$762)	\$0 or (\$762)
<u>Cost</u> - Dept. of Revenue			
reimbursement of the NDL fee paid to the Highway Fund, Cities and Counties that the State must pay	\$0 or (\$1,483,470)	\$0 or (\$914,538)	\$0 or (\$914,538)
<u>Revenue</u> - Dept. of Health			
birth certificate fees	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
<u>Cost</u> - Dept. of Revenue			
Personal Service	\$0 or (\$65,379)	\$0 or (\$134,681)	\$0 or (\$138,722)
Fringe Benefits	\$0 or (\$34,285)	\$0 or (\$70,627)	\$0 or (\$72,746)
Expenses and Equipment	<u>\$0 or (\$45,916)</u>	<u>\$0 or (\$2,590)</u>	<u>\$0 or (\$2,668)</u>
<u>Total Cost</u> - Dept of Revenue	<u>\$0 or (\$145,580)</u>	<u>\$0 or (\$207,898)</u>	<u>\$0 or (\$214,136)</u>
FTE Change - DOR	0 or 5 FTE	0 or 5 FTE	0 or 5 FTE

**ESTIMATED NET EFFECT ON
GENERAL REVENUE**

	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
	<u>to (Unknown</u>	<u>to (Unknown</u>	<u>to (Unknown</u>
	<u>greater than</u>	<u>greater than</u>	<u>greater than</u>
	<u>\$7,047,175)</u>	<u>\$6,612,699)</u>	<u>\$8,432,091)</u>
Estimated Net FTE Change on General Revenue	0 or 5 FTE	0 or 5 FTE	0 or 5 FTE

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CHILDREN'S TRUST FUND

Revenue - Dept. of Health

Birth certificate fees	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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ESTIMATED NET EFFECT ON CHILDREN'S TRUST FUND

<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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ENDOWED CEMETERY CARE AUDIT FUND

Revenue - Dept. of Health

Birth certificate fees	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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ESTIMATED NET EFFECT ON ENDOWED CEMETERY CARE AUDIT FUND

<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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MO PUBLIC HEALTH SERVICES FUND

Revenue - Dept of Health

Birth certificate fees	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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ESTIMATED NET EFFECT ON MO PUBLIC HEALTH SERVICES FUND

<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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FEDERAL FUNDS

Revenue - Secretary of State

M.O.V.E. Act funds received	\$7,100	\$0	\$0
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Cost - Secretary of State

training for new procedures	<u>(\$7,100)</u>	<u>\$0</u>	<u>\$0</u>
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ESTIMATED NET EFFECT ON FEDERAL FUNDS

<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
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FISCAL IMPACT - Local Government

FY 2011
 (10 Mo.)

FY 2012

FY 2013

**LOCAL ELECTION AUTHORITIES
 FUND**

Transfer In - Local Election Authorities
 reimbursement of election expenses

\$0	\$0 or Unknown greater than \$270,232	\$0 or Unknown greater than \$30,532
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Transfer Out - Local Election Authorities
 election expenses paid

<u>\$0</u>	<u>\$0 or (Unknown greater than \$270,232)</u>	<u>\$0 or (Unknown greater than \$30,532)</u>
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**ESTIMATED NET EFFECT ON
 LOCAL ELECTION AUTHORITY
 FUNDS**

<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
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**LOCAL PUBLIC HEALTH
 DEPARTMENT FUNDS**

Revenue - Dept. Of Health
 Birth certificate fees

<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
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**ESTIMATED NET EFFECT ON
 LOCAL PUBLIC HEALTH
 DEPARTMENT FUNDS**

<u><u>\$0 or Unknown</u></u>	<u><u>\$0 or Unknown</u></u>	<u><u>\$0 or Unknown</u></u>
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FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This substitute changes the laws regarding elections. In its main provisions, the substitute:

- (1) Requires each election authority to establish one advance voting center in each senatorial district in the state or at least one center in each county in a senatorial district if there is more

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FISCAL DESCRIPTION (continued)

than one county in a senatorial district. Any registered voter may vote by advance ballot in person at any election for federal or statewide offices. Advance voting will begin on the second Saturday prior to the election until the Wednesday immediately preceding the election, excluding Sundays, using absentee ballots and those procedures. No reason for voting an absentee ballot will be required as is currently required to vote by absentee ballot. All current procedures for casting and counting absentee ballots and the appointment of election judges and polling places will apply to advance voting. The Secretary of State and each local election authority must provide adequate public notice of the advance voting centers and voting times including a posting in their respective offices or on each of their web sites. All costs associated with advance voting centers will be reimbursed by the state. If there is no appropriation, an election authority must not conduct advance voting;

(2) Specifies that a person seeking to vote in a public election must establish his or her qualifications as a United States citizen lawfully residing in this state by presenting a form of personal identification containing a photograph of the individual to election officials. All costs incurred by an election authority to implement the photo identification requirements will be reimbursed by the state. If there is no appropriation, the election authority must not enforce the photo identification requirement;

(3) Allows an individual to vote by casting a provisional ballot after signing an affidavit if he or she does not possess a required form of personal identification because of the inability to pay for a birth certificate or other documentation necessary to obtain the identification;

(4) Requires the state to provide at no cost at least one form of personal identification required to vote to a qualified citizen who does not already possess the required identification and desires the identification in order to vote; and

(5) Repeals the provision regarding disabled or elderly persons obtaining a nondriver's license photo identification through a mobile processing system operated by the Department of Revenue.

If any portion of the substitute is held invalid for any reason, the entire substitute will be invalidated.

The substitute will become effective upon voter approval of a constitutional amendment that authorizes the General Assembly to require the photo identification, advance voting, and voter registration requirements by general law.

Amendment 3 requires the Secretary of State to establish procedures for absent uniformed

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FISCAL DESCRIPTION (continued)

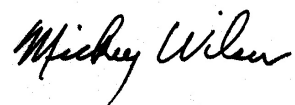
services voters and overseas voters to request voter registration applications and absentee ballot applications. At least one form of electronic communication for use by absent uniformed services and overseas voters must be designated for requesting voter registration applications and absentee ballots. These voters may request and designate a preferred method of electronic transmission of these applications and ballots or request receipt by mail. The Secretary of State must also develop, in coordination with local election authorities, a free access system by which these voters may determine whether an absentee ballot has been received by the appropriate election authority.

A sufficient quantity of paper ballots for federal elections must be printed and available for these voters within 45 days prior to the election. Registration applications and paper ballots cannot be rejected by an election authority because of any restriction on the paper or envelope type. Missouri is required to use the special write-in absentee ballot provided in Section 115.292, RSMo, for all elections for federal office as authorized by federal law.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Budget and Planning
Department of Health and Senior Services
Department of Revenue
Platte County Board of Election Commission
Kansas City Board of Election Commission
Office of the Attorney General
Office of the Secretary of State
Office of the State Public Defender
Office of the State Auditor
Office of the State Courts Administrator



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Mickey Wilson, CPA
Director
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